

# 1. RBI Supervision for EPFO & Post Office Bank – Economy

RBI supervision for EPFO, Post Office bank on cards after Centre's nudge. The Government is considering bringing the Employees' Provident Fund Organisation (EPFO) and Post Office Savings Bank (POSB) under the Reserve Bank of India's (RBI) supervision to enhance financial governance, transparency, and depositor protection after repeated frauds and weak internal controls.

**Context** – The Government is considering bringing the Employees' Provident Fund Organisation (EPFO) and the Post Office Savings Bank (POSB) under the supervisory ambit of the Reserve Bank of India (RBI). This move follows major financial irregularities and growing concerns over governance, fund management, and systemic risk in these public savings institutions.

## About the Institutions

| Institution                                          | Key Details                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Post Office Savings Bank (POSB)</b>               | A ₹96 crore scam was uncovered in 2024 involving fraudulent transactions over a 24-month period. Following this, the Department of Posts sought RBI's supervision for internal control review through the Department of Economic Affairs, Ministry of Finance.                                                                                                                                                                                        |
| <b>Employees' Provident Fund Organisation (EPFO)</b> | The Ministry of Labour and Employment approached RBI for guidance on fund management and investment practices. RBI's assessment identified major weaknesses in accounting standards and potential conflict of interest, as EPFO functions as both regulator and fund manager. In response, the EPFO Board approved a joint committee with representatives from RBI, the Finance Ministry, and the Labour Ministry to address these governance lapses. |

## Need for RBI Oversight

**Safeguarding Public Funds** – Both EPFO and POSB manage massive volumes of public funds, affecting millions of employees and small savers. Robust supervision by RBI ensures financial stability, risk management, and depositor protection. Reflects the Government's intention to enhance fiscal discipline and transparency in social security systems.

**Governance and Accountability Concerns** – Multiple cases of fraud, misappropriation, and poor record-keeping have exposed deep institutional weaknesses. POSB still relies heavily on manual operations, lacking modern internal control mechanisms. RBI's involvement would bring uniform governance standards similar to commercial banking institutions.

**Weak Accounting and Risk Management Frameworks** – RBI's internal review identified that EPFO follows weak accounting norms. No mark-to-market valuation of investments, meaning assets are not periodically updated to reflect current market value. Absence of actuarial assessment of future liabilities – critical for long-term sustainability of pension and provident funds.

**Conflict of Interest in EPFO Operations** – EPFO's dual role as regulator and fund manager causes potential bias and inefficiency. Lack of independent supervision increases risk of suboptimal investment decisions. RBI oversight would help segregate regulatory, supervisory, and fund management functions.

**Investment Diversification Issues** – EPFO's investment strategy is heavily skewed towards government securities and corporate debt, with minimal equity exposure. RBI recommends gradual diversification of investment portfolios to enhance returns without compromising safety. Aligns EPFO's investment approach with global best practices in pension and social security fund management.

**Transparency and Public Confidence** – Scams and irregularities have weakened public trust in POSB and EPFO. Enhanced RBI supervision would restore credibility by ensuring transparent operations and robust financial reporting.

## Significance of RBI Oversight

**Improves Prudential Standards** – RBI's entry can enforce bank-like supervisory norms – capital adequacy, audit trails, and compliance systems.

**Strengthens Internal Governance** – Technical guidance from RBI can modernize accounting, auditing, and risk management frameworks.

**Segregation of Functions** – Ensures clear separation between policy, regulation, and fund management, preventing conflict of interest.

**Enhances Public Trust** – RBI's credibility can rebuild depositor confidence and encourage voluntary savings.

**Promotes Financial Inclusion** – Integrating POSB under RBI strengthens the small savings network, which is crucial for rural and low-income households.

### Detailed Overview of the Institutions

| Aspect                        | Post Office Savings Bank (POSB)                                                                                                                                                           | Employees' Provident Fund Organisation (EPFO)                                                                                                                                      |
|-------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Administrative Control</b> | Department of Posts, Ministry of Communications                                                                                                                                           | Ministry of Labour and Employment                                                                                                                                                  |
| <b>Legal Framework</b>        | Operates under small-savings schemes; payment functions regulated under the Payment and Settlement Systems (PSS) Act, 2007                                                                | Statutory body under the Employees' Provident Fund and Miscellaneous Provisions Act, 1952                                                                                          |
| <b>Functions</b>              | <ul style="list-style-type: none"><li>- Mobilizes household savings through small-savings instruments.</li><li>- Facilitates financial inclusion in rural and semi-urban areas.</li></ul> | <ul style="list-style-type: none"><li>- Administers provident fund, pension, and insurance schemes.</li><li>- Ensures financial security for employees after retirement.</li></ul> |
| <b>Recent Issues</b>          | ₹96 crore fraud in 2024 exposing weak internal control and oversight.                                                                                                                     | Weak accounting standards, conflict of interest, poor risk management.                                                                                                             |
| <b>RBI's Involvement</b>      | Supervisory pact proposal for internal audit and compliance review.                                                                                                                       | Advisory on investment diversification and creation of joint oversight committee.                                                                                                  |

### Key Recommendations

**For EPFO** – Introduce independent professional fund management entities under RBI supervision. Adopt mark-to-market accounting and actuarial audits. Improve IT-based monitoring for transparency and real-time tracking.

**For POSB** – Transition to digitized and automated financial systems to prevent manual fraud. Implement RBI-aligned internal audit frameworks. Strengthen linkage between financial inclusion goals and risk management practices.

**Way Forward** – RBI oversight should not dilute the social welfare character of these institutions but must strengthen fiduciary discipline. The Government must ensure institutional autonomy, professional governance, and regular performance audits.

Long-term reforms should focus on –

1. **Transparency** – Public disclosure of financial and operational data.
2. **Accountability** – Independent audit committees and risk officers.
3. **Digital Governance** – Use of fintech tools for monitoring and fraud prevention.
4. **Capacity Building** – Training personnel in financial management and compliance.

**Conclusion** – Bringing EPFO and POSB under RBI's regulatory supervision represents a paradigm shift in public fund management. It aims to instill financial prudence, transparency, and depositor protection in India's social security architecture. With the RBI's expertise and oversight, these institutions can evolve from bureaucratic entities into professionally managed, accountable public trust institutions, ensuring long-term sustainability and citizen confidence.

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