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TOPIC: CENTRE STATE RELATION (FEDERALISM)

President Droupadi Murmu, R N Ravi and Supreme Court: Questions for the Bench

1. Context and Core Issue

- The President of India recently referred a matter to the Supreme Court under Article 131 concerning the Punjab Governor's refusal to summon the State Assembly despite the recommendation of the elected state cabinet.
- This incident has revived debate on constitutional propriety, separation of powers, and the role of the Governor in India's federal structure.

2. What Triggered the Constitutional Dispute?

- The Punjab Governor refused to summon the Assembly session, which was requested by the state cabinet led by an elected government.
- The refusal, seen by many as undermining constitutional convention, led to the President invoking Article 131 and referring the matter to the Supreme Court.
- The move raised concerns about judicial intervention in what is essentially a political and executive dispute.

3. Key Constitutional Provisions Involved

- Article 131:
 - Provides the Supreme Court exclusive original jurisdiction in disputes between:
 - The Union and one or more States.
 - Two or more States.
 - Meant to resolve legal disputes of federal significance, not executive actions or procedural conflicts.

Article 142:

- Allows the Supreme Court to **pass orders necessary for "complete justice"** in any cause or matter pending before it.
- Often used to fill legal gaps, but its use in **political or executive matters** is controversial.



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• Article 163:

• States that the Governor is bound by the aid and advice of the Council of Ministers, except in areas where he is required to act in his discretion.

• Article 174:

- Empowers the Governor to summon, prorogue, or dissolve the State Legislature.
- However, these powers are to be exercised based on the advice of the elected cabinet, not at the Governor's personal discretion.

4. Concerns and Criticisms

Judicial Overreach?

- Referring this matter to the judiciary may be seen as substituting judicial discretion for political accountability.
- Critics argue that executive disagreements should be resolved through political or institutional channels, not litigation.

• Misuse of Article 131:

- Article 131 is designed for legal disputes of a federal nature, such as tax-sharing or constitutional validity of legislation.
- Using it for executive matters like summoning an assembly may set a dangerous precedent.

• Governor's Partisan Conduct:

- The Governor is accused of acting politically or under Union pressure, thus violating his constitutional neutrality.
- It reflects a larger pattern where Governors are seen as obstacles to opposition-ruled state governments.

• Centre vs. State Confrontation:

- Increasing use of constitutional offices (like Governors and even the President) for political messaging or obstruction shows deepening Centre-State tensions.
- This may erode public trust in federal institutions and disturb the delicate constitutional balance.

5. Broader Constitutional and Democratic Concerns

• Threat to Federalism:



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- The situation undermines cooperative federalism, with central institutions appearing to interfere in **State legislative processes**.
- Undermining Executive Accountability:
 - The **elected state government loses autonomy** if the Governor exercises powers contrary to their advice without clear justification.
- Over-Reliance on Judiciary:
 - Every executive standoff being taken to court erodes the separation of powers, overburdens the judiciary, and weakens political problem-solving mechanisms.
- 6. Way Forward: Recommendations for Systemic Reforms
 - Promote Cooperative Federalism:
 - Use platforms like the Inter-State Council, NITI Aayog, and Zonal Councils to resolve Centre-State disputes through dialogue.
 - Judicial Restraint in Political Matters:
 - The judiciary should respect the political nature of some disputes, intervening only when constitutional violations are clear and egregious.
 - Avoid becoming the arbiter of every intergovernmental disagreement.
 - Strengthen Political Resolution Mechanisms:
 - Encourage internal political dialogue within constitutional frameworks (e.g., through party leadership, Parliament, and State Assemblies) before resorting to judicial remedies.
 - Codify Guidelines for Governors:
 - Implement the recommendations of:
 - Sarkaria Commission: Clearly limit the discretionary powers of Governors and ensure they act on aid and advice in legislative matters.
 - Punchi Commission: Mandate consultation mechanisms and time-bound response norms for Governor decisions to avoid misuse.
 - Parliamentary Oversight of Governor's Conduct:
 - Establish a **reporting or review mechanism** where controversial actions by Governors are discussed in **Parliament or a select committee**.

7. Conclusion



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- The Punjab episode highlights the increasing politicization of constitutional offices and the vulnerabilities in India's federal architecture.
- India must reaffirm the spirit of the Constitution, uphold democratic values, and strengthen institutional norms to ensure that Governors act as neutral constitutional custodians, not political agents.
- A combination of legal clarity, institutional restraint, and cooperative dialogue is essential to preserve India's federal democracy.

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