

PMJAY - GS III MAINS

Q. Pradhan Mantri Jan Aarogya Yojana (PMJAY) has been termed as the world's largest health insurance schemes but suffered from challenges and hurdles. Discuss (15 marks, 250 words)

News: Does Pradhan Mantri Jan Arogya Yojana need a design change?

What's in the news?

• Recently, concerns arise regarding Pradhan Mantri Jan Arogya Yojana (PMJAY's) sustainability, especially as some hospitals in certain states report significant outstanding dues and reduced acceptance of PMJAY patients.

Pradhan Mantri Jan Aarogya Yojana (PMJAY):

- PMJAY is the world's largest health insurance scheme.
- Centrally sponsored scheme.

Aim:

- Providing a health cover of **Rs. 5 lakhs per family per year** for secondary and tertiary care hospitalization to poor and vulnerable families.
- The benefit cover will also include **pre and post-hospitalisation expenses.**

Beneficiaries:

• Identified on the basis of select deprivation, and occupational criteria, in rural and urban areas respectively, as per SECC database of 2011.

Implementing agency - National Health Authority at national level.

Apex body - State health agency to implement concern state.

Nodal Ministry - Ministry of Health and family welfare.

Funding pattern : Sharing Centre and State is **60:40** ratio in all States except North Eastern States and the three Himalayan States, where the ratio is **90:10**.

Target Achieved:

• As of now, PMJAY has issued 34.27 crore cards, facilitated treatment for about 6.5 crore individuals, and enlisted over 30,000 hospitals.

Challenges of PMJAY:

1. Supply Side Perspective:

a. Private Sector Role in Healthcare Access:

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• There's acknowledgment of the importance of allowing patients to access the private sector due to perceived deficiencies in the public sector's ability to provide universal healthcare.

b. Challenges for Comprehensive Coverage:

• Current expenditure on PMJAY remains minimal, constituting less than 2.5% of total health expenditure, raising doubts about its capacity to achieve comprehensive coverage.

c. Challenges Public Healthcare System:

• The reason for high out-of-pocket expenditure in Kerala, for example, is that the public sector, despite being well funded, is unable to deliver universal healthcare.

d. Healthcare Access Concerns:

- Concerns are raised about the potential misallocation of government resources and the emergence of barriers, even within the public sector, which may hinder access to healthcare for low-income families.
 - A high-income family can handle a claim rejection or delay, a low-income family cannot.

2. Demand Side Perspective:

a. Lack of Trust in Public Healthcare:

- The preference for private hospitals over public ones reflects a perception of better quality care, potentially indicating a need to enhance trust in the public health system.
 - Empanelled hospitals are 43% private, and the rest are government.

b. High Patient-to-Provider Ratios:

- In many States, the number of people per empanelled healthcare provider (EHCP) is really high.
- In Bihar, it was over 10,000 families per EHCP. There is a shortage of adequate number of beds and facilities to be able to cater to that demand.

c. Private Sector Challenges:

• Challenges faced by the private sector, such as capacity limitations, delays in claim payments, claim rejections, and capped treatment charges, hinder effective implementation of PMJAY.

d. Impact on Private Facilities:

• Lack of faith in the public health system drives patients towards overburdened private facilities, exacerbating costs and quality concerns.

3. Performance Disparity Among States:

a. Inactive Hospitals:

• Disparities exist among states in terms of hospital activity levels, with some hospitals remaining inactive since empanelment.

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• In Uttar Pradesh, for instance, 39% have been inactive since empanelment, and only 50% have been active in the last six months.

b. Variations in Coverage and Hospital Distribution:

- Differences are observed in coverage rates, hospital dispersion, and claim payment delays, necessitating further research to understand underlying factors contributing to performance variations.
- In terms of claim payments, some States saw a delay of more than 45 days, while others paid the claims faster.
- There is a concentration of claims in Andhra Pradesh, Arunachal Pradesh, Rajasthan, Karnataka, Maharashtra, and Tamil Nadu.

c. Drivers of Disparities:

- While technological platforms enable claim processing, deficiencies in hospital capacity, particularly in Northern and North-Eastern states, contribute significantly to performance discrepancies.
- Lack of network adequacy requirements for insurers exacerbates challenges, as cards are issued without ensuring accessible healthcare facilities.

4. Fails to Address Out-of-Pocket Expenditure:

- While PMJAY aims to mitigate healthcare cost shocks, its current design may not comprehensively cover outpatient care, diagnostics, and drugs.
- India is ranked 67th out of 189 countries in terms of out-of-pocket expenditure.

5. Failure of the Insurance Model:

- While the insurance model has been instrumental in delivering universal health coverage in several countries, its effectiveness in the Indian context warrants scrutiny.
- Restrictions on insurance to the public sector could potentially enhance performance, especially in poorer states, but broader reforms focusing on payment structures and non-price mechanisms are crucial.

Rethinking PMJAY's design is crucial to align with broader UHC objectives, emphasizing integrated financing mechanisms and strengthened primary healthcare infrastructure to reduce out-of-pocket expenditure and improve health outcomes for all citizens.

Go back to basics:

Ayushman Bharat – Health and Wellness Centres (AB-HWCs):

• Comprehensive need-based healthcare services covering maternal and child health services and non-communicable diseases, including free essential drugs and diagnostic services are provided free of cost to all citizens of the country.

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